

LAW OFFICES  
**JENNER & BLOCK, LLC**

601 THIRTEENTH STREET, N.W.  
SUITE 1200 SOUTH  
WASHINGTON, D.C. 20005

FIRM: (202) 639-6000  
FAX: (202) 639-6066

**DOCKET FILE COPY ORIGINAL**

MARK D. SCHNEIDER

DIRECT DIAL: 202-639-6005  
INTERNET ADDRESS: jkelley@jenner.com

August 27, 2001

**RECEIVED**

Magalie R. Salas, Esq.  
Federal Communications Commission  
Office of the Secretary  
The Portals  
445 12th St. S.W.  
Room TWB 204  
Washington, D.C. 20554

AUG 27 2001

FEDERAL COMMUNICATIONS COMMISSION  
OFFICE OF THE SECRETARY

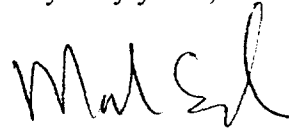
Re: CC Docket Nos. 00-218, 00-249, and 00-251

Dear Ms. Salas:

Enclosed for filing please find an original and three copies of WorldCom, Inc. and AT&T's Rebuttal Testimony, including a CD ROM containing supporting work papers, on pricing issues. An additional eight copies have been provided in a separate envelope to be delivered to the arbitrator. Finally, an extra copy is enclosed to be file-stamped and returned.

If you have any questions, please do not hesitate to call me at 202-639-6005. Thank you very much for your assistance with this matter.

Very truly yours,



Mark D. Schneider

No. of Copies rec'd 076  
DATE 08/28/01

CHICAGO OFFICE  
ONE IBM PLAZA  
CHICAGO, IL 60611  
FIRM: (312) 222-9350  
FAX: (312) 527-0484

DALLAS OFFICE  
3150 BANK ONE CENTER  
1717 MAIN STREET  
DALLAS, TX 75201  
FIRM: (214) 746-5700  
FAX: (214) 746-5757

LAKE FOREST OFFICE  
ONE WESTMINSTER PLACE  
LAKE FOREST, IL 60045  
FIRM: (847) 295-9200  
FAX: (847) 295-7810

## CERTIFICATE OF SERVICE

I do hereby certify that true and accurate copies of the foregoing AT&T and WorldCom's Rebuttal Testimony on pricing issues were delivered this 27th day of August, 2001, by federal express and regular mail to:

Karen Zacharia  
David Hall  
Verizon-Virginia, Inc.  
1320 North Courthouse Road, 8th Floor  
Arlington, VA 22201  
*\* By Federal Express*

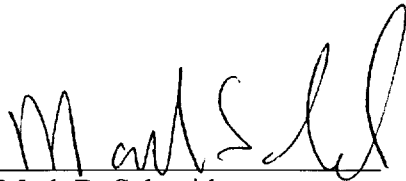
Richard D. Gary  
Kelly L. Faglioni  
Hunton & Williams  
Riverfront Plaza, East Tower  
951 East Byrd Street  
Richmond, VA 23219-4074  
*\* By Federal Express*

Catherine Kane Ronis  
Wilmer, Cutler & Pickering, LLP  
2445 M Street, NW  
Washington, DC 20037-1420  
*\*By Federal Express*

Lydia Pulley  
600 East Main Street  
11th Floor  
Richmond, VA 23219  
*\* By Federal Express*

J.G. Harrington  
Dow, Lohnes & Albertson  
1200 New Hampshire Ave., N.W., Suite 800  
Washington, D.C. 20036  
\* *By Regular Mail*

By: \_\_\_\_\_

A handwritten signature in black ink, appearing to read "Mark D. Schneider", written over a horizontal line.

Mark D. Schneider

RECEIVED

BEFORE THE  
FEDERAL COMMUNICATIONS COMMISSION  
WASHINGTON, D.C. 20554

AUG 27 2001

FEDERAL COMMUNICATIONS COMMISSION  
OFFICE OF THE SECRETARY

In the Matter of )  
Petition of WorldCom, Inc. Pursuant )  
To Section 252 (e)(5) of the )  
Communications Act for Expedited )  
Preemption of the Jurisdiction of the )  
Virginia State Corporation Commission )  
Regarding Interconnection Disputes )  
with Verizon Virginia, Inc., and for )  
Expedited Arbitration )

CC Docket No. 00-218

In the Matter of )  
Petition of Cox Virginia Telecom, Inc. )  
Pursuant to Section 252 (e)(5) of the )  
Communications Act for Preemption )  
of the Jurisdiction of the Virginia State )  
Corporation Commission Regarding )  
Interconnection Disputes with Verizon )  
Virginia, Inc. and for Arbitration )

CC Docket No. 00-249

In the Matter of )  
Petition of AT&T Communications )  
Virginia Inc., Pursuant to Section 252 (e)(5) )  
of the Communications Act for Preemption )  
of the Jurisdiction of the Virginia )  
Corporate Commission Regarding )  
Interconnection Disputes with Verizon )  
Virginia, Inc. )

CC Docket No. 00-251

**REBUTTAL TESTIMONY OF MICHAEL R. BARANOWSKI,  
TERRY L. MURRAY, CATHERINE E. PITTS, JOSEPH P. RIOLO AND  
STEVEN E. TURNER  
ON BEHALF OF AT&T AND WORLDCOM, INC.**

**August 27, 2001**

## TABLE OF CONTENTS

1			
2	I.	INTRODUCTION AND SUMMARY .....	1
3	II.	VERIZON COST MODEL OVERVIEW.....	7
4	III.	VERIZON'S LOOP COSTS.....	10
5	A.	Engineering Survey.....	12
6	B.	Digital Loop Carrier Systems.....	18
7	1.	UDLC v. IDLC.....	18
8	2.	GR303 v TR008 Interfaces .....	22
9	3.	DLC Concentration Ratio .....	29
10	C.	Cable Sizing and Unit Costs .....	30
11	D.	Utilization Factors.....	39
12	1.	Utilization Of Distribution.....	41
13	2.	Utilization Of Feeder .....	48
14	3.	RT Plug-In Utilization .....	59
15	4.	RT Common Electronics Utilization .....	62
16	5.	Conduit Utilization .....	66
17	E.	EF&I Factors.....	69
18	F.	Structure Sharing .....	71
19	G.	Growth .....	74
20	H.	Forward-Looking Network Adjustment Factor .....	75
21	I.	CC/BC Ratio .....	79
22	J.	Asset Lives.....	81
23	K.	Cost of Capital .....	81
24	L.	Merger Savings .....	81
25	M.	Repair and Maintenance Expenses .....	83
26	N.	Y2K Expenses.....	87
27	O.	Advertising Expenses.....	87
28	P.	Non-Recurring and Other Support Factor Adjustments .....	88
29	Q.	Summary of Loop Cost Restatement .....	89
30	R.	Restatement Of Other UNEs.....	90
31	IV.	SWITCH COSTS.....	90
32	A.	Introduction And Summary Of Testimony .....	90
33	B.	Verizon Erred In Its Use Of Growth-Only Switch Prices .....	92
34	C.	IDLC .....	99
35	D.	Verizon's Port Utilizations Cause Inflated Switch Port Une Prices .....	101
36	E.	Feature Port Additives Are Incorrect .....	103
37	F.	Verizon Misidentified Cost Causation And Therefore Has Misassigned	
38		Costs To Its Various Switch Rate Elements .....	106
39	G.	Right-To-Use Fees Are Unsubstantiated And Should Be Rejected, And	
40		The Right-To-Use Fees Are Misassigned To The Usage Sensitive Rate	
41		Elements.....	110

1	H.	Switch Engineering And Installation Factors are overstated .....	114
2	I.	Reciprocal Compensation Rates Should Be Calculated Using Une Switch	
3		Rates.....	116
4	J.	Summary And Conclusion .....	118
5	V.	TRANSPORT .....	119
6	A.	Introduction And Purpose Of Testimony.....	119
7	B.	Verizon's Claimed Interoffice Dedicated Transport Costs.....	121
8	1.	Correction of Ports Per Node Calculation .....	121
9	2.	Correction to Permit the CLEC Election of DCS .....	127
10	3.	Development of Multiplexing Rates .....	131
11	4.	Correction to Transport Equipment In-Place Factor .....	132
12	C.	Summary of Corrections to Verizon's Interoffice Dedicated Transport	
13		Cost Study.....	134
14	D.	Verizon's Claimed Common (Shared) Transport Costs .....	135
15	E.	Conclusion .....	136
16	VI.	ACCESS TO OSS COSTS .....	137
17	A.	Introduction And Summary Of This Portion Of The Testimony.....	137
18	B.	Verizon's "Access To OSS" Charge Is Neither Competitively Neutral Nor	
19		Based On Forward-Looking Costs.....	137
20	1.	Verizon's Proposed Access To OSS Charge Does Not Recover	
21		Competition-Onset Costs in a Neutral Fashion .....	139
22	2.	Verizon Proposes Excessive and Improper Recovery of its	
23		Ongoing OSS Maintenance and Capital Costs. ....	154
24	VII.	VERIZON'S PROPOSED DAILY USAGE FILE MESSAGE RECORDING CHARGE	
25		FAR OVER-RECOVERS ITS COSTS. ....	162
26			

**I. INTRODUCTION AND SUMMARY**

**Q. WHO ARE THE MEMBERS OF THE WITNESS PANEL SPONSORING THIS TESTIMONY?**

A. The members of this panel are Michael R. Baranowski, Terry L. Murray, Catherine E. Pitts, Joseph P. Riolo and Steven E. Turner.

**Q. WHAT ROLE DID EACH MEMBER OF THIS PANEL PLAY IN THE PREPARATION OF THIS TESTIMONY AND THE ASSOCIATED STUDIES?**

A. Although all members of this Panel have reviewed and support this testimony, each Panel member assumed primary responsibility for specific segments of the testimony. Each Panel member relies on the facts and analyses developed by the other Panel members in their areas of primary responsibility. Specifically:

(1) Michael R. Baranowski addresses Verizon's testimony concerning the recurring costs associated with loops.

(2) Terry L. Murray addresses Verizon's testimony concerning the costs associated with Operations Support Systems.

(3) Catherine E. Pitts addresses Verizon's testimony concerning the recurring costs associated with unbundled local switching.

(4) Joseph P. Riolo addresses Verizon's testimony concerning network construct and technology assumptions for the recurring cost studies.

(5) Steven E. Turner addresses Verizon's testimony concerning the recurring costs associated with transport.

1   **Q.    ARE YOU THE SAME TERRY L. MURRAY, CATHERINE E. PITTS,**  
2       **JOSEPH P. RIOLO AND STEVEN E. TURNER WHO SUBMITTED**  
3       **DIRECT TESTIMONY IN THIS PROCEEDING ON JULY 31, 2001?**

4    A.    Yes, we are.

5   **Q.    DID YOUR DIRECT TESTIMONY CONTAIN A DESCRIPTION OF**  
6       **YOUR BACKGROUND AND EXPERIENCE?**

7    A.    Yes, it did.

8   **Q.    MR. BARANOWSKI, PLEASE STATE YOUR NAME AND BUSINESS**  
9       **ADDRESS.**

10   A.    My name is Michael R. Baranowski. I am Managing Director of FTI Klick,  
11       Kent & Allen, Inc., a subsidiary of FTI Consulting, Inc. ("FTI/KKA"). FTI/KKA  
12       is an economic and financial consulting firm with offices at 66 Canal Center  
13       Plaza, Suite 670, Alexandria, Virginia 22314.

14   **Q.    MR. BARANOWSKI, PLEASE DESCRIBE YOUR EDUCATIONAL AND**  
15       **PROFESSIONAL EXPERIENCE.**

16   A.    After receiving a Bachelor of Science in Accounting from Fairfield University in  
17       1980, I joined the consulting firm of Wyer, Dick and Company in Livingston,  
18       New Jersey. Since that time, I have been continuously involved in cost analyses,  
19       including analyses of short-run and long-run marginal costs, short-run and long-  
20       run incremental costs, and stand-alone costs for a variety of industries. These  
21       studies often employ complex, computer-driven models that rely upon detailed  
22       engineering input data and sophisticated discounted-cash-flow techniques. The  
23       results of many of these studies have been submitted in administrative  
24       proceedings, in court, and in arbitrations. Since 1996, I have been assisting



1 AT&T, WorldCom, and other CLEC's in analyzing cost evidence submitted in  
2 various proceedings arising out of the Telecommunications Act of 1996.

3 **Q. MR. BARANOWSKI, PLEASE SUMMARIZE YOUR RECENT**  
4 **TELECOMMUNICATIONS EXPERIENCE THAT IS RELEVANT TO**  
5 **THIS PROCEEDING.**

6 A. I have been either directly or indirectly involved in the presentation of forward-  
7 looking economic costs for unbundled network elements ("UNE's") in a number  
8 of jurisdictions, including Colorado, the District of Columbia, Idaho, Iowa,  
9 Maryland, Minnesota, Montana, Nebraska, New Mexico, North Carolina, North  
10 Dakota, Oregon, South Dakota, Texas, Washington, and Wyoming. We have  
11 participated in Universal Service Fund proceedings in Alabama, Colorado,  
12 Florida, Georgia, Minnesota, Montana, New Mexico, North Carolina, South  
13 Carolina, and Washington. I also have been directly involved in critiques of cost  
14 studies submitted by Verizon/Bell Atlantic in Delaware, the District of Columbia,  
15 Maryland, Massachusetts, New York, New Jersey, Pennsylvania, Virginia, and  
16 West Virginia. I also have been either directly or indirectly involved in critiques  
17 of cost studies presented by GTE in California, Iowa, Minnesota, Nebraska, New  
18 Mexico, Oregon, Texas, and Washington; submitted testimony in Texas on  
19 Southwestern Bell's cost studies; and critiqued the Benchmark Cost Proxy Model  
20 ("BCPM") in numerous states. Finally, I have assisted AT&T and  
21 WorldCom/MCI in developing a methodology to be used to determine forward-  
22 looking costs for collocation, which was presented in the states of Alabama,  
23 Florida, Georgia, Louisiana, Maryland, Minnesota, New York, North Carolina,  
24 and Tennessee. I submitted testimony on the AT&T/MCI Collocation Cost Model

1 in Pennsylvania. I also was personally involved on behalf of both AT&T and  
2 WorldCom/MCI in the initial Virginia UNE proceeding (Case PUC 970005)  
3 before the Virginia State Corporation Commission (“SCC”). I am intimately  
4 familiar with both the cost studies submitted by BA-VA (now Verizon Virginia)  
5 in that proceeding and the shortcomings of those studies identified by the SCC.

6 I also have had relevant experience in other “network industries,”  
7 including the railroad, pipeline, and trucking industries.

8 **Q. WHAT IS THE PURPOSE OF THIS PANEL’S TESTIMONY?**

9 A. We have been asked by AT&T<sup>1</sup> and WorldCom to review the cost models  
10 submitted on July 2, 2001 by Verizon Virginia (“Verizon”)<sup>2</sup> in this proceeding  
11 relevant to recurring charges, to identify violations of the FCC’s TELRIC costing  
12 principles, and, where practical, to correct and restate the Verizon cost study  
13 results. In addition, we have been asked to review and respond to certain issues  
14 raised in the Panel direct testimony of Verizon’s witnesses Donald Albert, Ralph  
15 Curbelo, Joseph Gansert, Nancy Matt, Louis Minion, Carlo M. Peduto II, Gary  
16 Sanford, and John White (hereinafter “Verizon Panel Direct”).

---

<sup>1</sup> The AT&T entities sponsoring this Direct Testimony are AT&T Communications of Virginia, Inc., TCG Virginia, Inc., ACC National Telecom Corp., MediaOne of Virginia and MediaOne Telecommunications of Virginia, Inc. (together, “AT&T”).

<sup>2</sup> Throughout this testimony, we will refer to Verizon-Virginia simply as Verizon, except where necessary to distinguish it from other Verizon entities.

1    **Q.     PLEASE SUMMARIZE YOUR TESTIMONY.**

2    A.     Based on our detailed review of the Verizon Virginia cost studies, we conclude  
3           that those studies suffer a number of violations of TELRIC principles which in  
4           combination, produce grossly overstated UNE recurring rates. These TELRIC  
5           violations range in scope from a blind acceptance of the embedded outside plant  
6           network configuration<sup>3</sup> to the use of utilization factors that are far too low. In  
7           essence, Verizon's cost study reproduces much of Verizon's own embedded  
8           network and thus depriving the network of efficiencies available under properly  
9           developed forward-looking TELRIC costs. In addition, the studies suffer a  
10          number of logic flaws that result in overstated UNE costs. Correcting these  
11          TELRIC violations and logic flaws where possible<sup>4</sup> and restating the Verizon cost  
12          studies produces forward-looking rates for UNEs that are far more realistic and  
13          will more likely result in robust and long overdue competition for local telephone  
14          service in Virginia.

---

<sup>3</sup>     See Shelanski Direct at 6.

<sup>4</sup>     As we describe in more detail below, certain of the flaws in Verizon's study cannot be remedied because of access limitations within the cost study models and lack of sufficiently detailed data. Thus, even our restated Verizon rates are, by definition, not TELRIC.

To demonstrate the amount by which Verizon's proposed rates are overstated, Table 1 compares Verizon's proposed UNE rates for a number of key elements to the AT&T/WorldCom restated results supported in this panel testimony and that of other AT&T/WorldCom witnesses. A complete summary of all of the AT&T/WorldCom restated recurring rates is included as Attachment 1 to this testimony.<sup>5</sup>

Table 1  
Summary of Restatement of Key Unbundled Network Elements

<b>Element</b>	<b>Verizon</b>	<b>AT&amp;T/WCOM Restated Verizon</b>	<b>% Verizon Overstated</b>
2-Wire Loop Dens Cell 1	\$19.49	\$5.13	280%
2-Wire Loop Dens Cell 2	\$29.69	\$7.54	294%
2-Wire Loop Dens Cell 3	\$48.93	\$12.07	305%
2-Wire Loop Statewide	\$25.12	\$6.46	289%
Switch Usage - Originating	\$0.002703	\$0.000111	2,335%
Switch Usage – Terminating	\$0.002374	\$0.000099	2,298%
Switch Port	\$3.15	\$1.19	165%
Common Transport (Fixed)	\$0.000099	\$0.000055	80%
Common Transport (Per Mile)	\$0.000002	\$0.000001	100%

In addition to substantially exceeding properly developed TELRIC costs, the UNE rates proposed by Verizon far exceed the proxy rates established by the FCC in the first UNE proceeding.

---

<sup>5</sup> Workpapers supporting our restatement of Verizon's recurring costs are being provided (footnote continued)

**II. VERIZON COST MODEL OVERVIEW**

**Q. PLEASE BRIEFLY DESCRIBE THE VERIZON COST STUDY.**

A. Verizon's loop cost study consists of a series of computer applications bundled within an Oracle software-based interface. Loop costs are processed through a loop cost analysis model ("LCAM"), which is an amalgam of multiple programming modules. A brief description of each module is set forth below.<sup>6</sup>

Plant Characteristics Module: This module uses preloaded information from an old survey conducted by Verizon engineers to produce average feeder and distribution loop lengths and typical cable sizes for each wire center. Cable material and labor cost inputs to the Plant Characteristics Module are based on a separate Verizon system named the Vintage Retirement Unit Cost ("VRUC") system, which Verizon asserts contains installed cable costs from projects undertaken by Verizon from 1997 through 1999.

Electronics Module: The electronics module develops investment costs for Next Generation Digital Loop Carrier ("NGDLC") hardware and common equipment for transmission of the voice grade signal over fiber facilities. Fiber feeder facilities provisioned with NGDLC are placed when the feeder loop length exceeds certain thresholds. For Verizon's cost study, the threshold is **[Begin**

---

electronically on a CD filed with this testimony.

<sup>6</sup> These Verizon cost models develop certain of the UNE costs based on unit costs from Maryland instead of Virginia. Verizon provides no explanation of why Maryland unit costs are used. We have, in our restatement of Verizon's cost, changed these UNE to reflect Virginia unit costs.

1       **Verizon Proprietary]** \*\*\* **[End Verizon Proprietary]**. The electronics module  
2       sizes electronic equipment for each Verizon customer serving area based on the  
3       number of working lines reported by Verizon.

4       Loop Study Module: This module reads and summarizes the results of the Plant  
5       Characteristics and Electronics modules to produce the loop investment by wire  
6       center. The loop study module then combines the loop investment for each wire  
7       center with annual cost factor outputs that are generated by a separate Verizon  
8       model named the “VCost” Model. The cost results are then weighted by working  
9       lines to produce monthly recurring loop rates.

10    **Q.     WHAT IS THE VCOST MODEL?**

11    A.     The VCost model is a spreadsheet-based application run under the Oracle  
12       interface. It was developed by Verizon to produce annual cost factors (“ACFs”)  
13       that are used to convert investments to annual costs, which are in turn converted  
14       to monthly costs by dividing by twelve.

15    **Q.     WHAT ACFS DOES VCOST PRODUCE?**

16    A.     VCost produces ACFs for depreciation, return on investment, income and  
17       property taxes, network operations expenses, support expenses, and miscellaneous  
18       marketing and administrative expenses.

19    **Q.     PLEASE PROVIDE AN OVERVIEW OF THE ORGANIZATION OF THE**  
20       **VERIZON COMPUTERIZED STUDY MODELS AND MODULES.**

21    A.     The Verizon cost programs are controlled by an Oracle software interface that  
22       allows analysts to modify certain of the inputs and assumptions within each of the  
23       program modules. The interface is difficult and cumbersome to work with and,

1 more importantly, the interface limits the ability of the analyst to trace the impact  
2 of changes to key cost model inputs.

3 **Q. CAN YOU PROVIDE AN EXAMPLE OF THE DIFFICULTIES**  
4 **ASSOCIATED WITH ANALYZING THE VERIZON MODELS?**

5 A. Yes. After the models are installed and properly functioning,<sup>7</sup> considerable effort  
6 is required to understand how the models interact within the interface and what  
7 inputs and assumptions drive the model results. Unlike a standard spreadsheet  
8 application that allows a user to simply highlight a cell and observe a specific  
9 formula, the Oracle interface for LCAM is not so transparent to users. It displays  
10 only a list of formulas within a given module of the program, without the ability  
11 to edit the formulas or to see the corresponding values that are calculated. In  
12 order to review a formula, the user must first locate the program variable name  
13 assigned to that component and then search for the formula. In most cases, the  
14 formulas themselves also include defined variable names, making tracing through  
15 the programs a time-consuming endeavor.<sup>8</sup> Further, because of other limitations  
16 imposed by the Oracle interface, intermediate model run results can be reviewed  
17 only at certain stages of the model run process.

18 In addition, while the model allows the user to edit formulas or to create  
19 new formulas in the individual modules, it has to be done through a special

---

<sup>7</sup> Because the Verizon models are written in an older version of Oracle, a number of unorthodox procedures are necessary to get the models installed and running.

<sup>8</sup> Further complicating evaluation of the models is the fact that the Oracle interface restricts the user's ability to review multiple formulas simultaneously, making it more difficult to understand the flow of information throughout the process.

1 process within the interface. This process is also time-consuming and  
2 cumbersome, especially when multiple formulas need to be edited.<sup>9</sup>

3 **Q. HAVE THE DIFFICULTIES THAT YOU ENCOUNTERED HINDERED**  
4 **YOUR ABILITY TO EFFECTIVELY EVALUATE THE MODEL?**

5 A. Yes. The cumbersome process of editing formulas combined with the inability  
6 readily to modify multiple formulas makes evaluating the integrity of the model  
7 more difficult. While we have been able to find important errors in Verizon's  
8 model, there may be others that we have been unable to discern as a result of the  
9 cumbersome nature of the Oracle interface.

10 **III. VERIZON'S LOOP COSTS**

11 **Q. FOR WHICH TYPES OF LOOPS DOES VERIZON COMPUTES COSTS?**

12 A. Verizon uses the loop cost model to compute costs for several different types of  
13 loops, as described in the Verizon Panel testimony.<sup>10</sup> They are as follows:

- 14 • Two- and four-wire loops;
- 15 • Off-premises extension unbundled loops;
- 16 • ISDN/BRI (two-wire digital loops);
- 17 • Digital four-wire (56 and 64 Kbps) loops;
- 18 • Two- and four-wire customer-specified signaling loops;

---

<sup>9</sup> During our review of the Verizon model, we identified a number of small calculation errors in the Verizon model formulas. These errors, which we have corrected, produced a slight overstatement of loop costs. Details of the errors and our corrections are included in our electronic workpapers.



- 1       •     DS1/ISDN PRI loops;
- 2       •     DS3 (high capacity) loops;
- 3       •     XDSL-compatible loops
- 4       •     Subloops; and
- 5       •     Dark fiber loops.

6   **Q.   DOES YOUR ANALYSIS FOCUS ON ALL OF THE VARIOUS LOOP**  
7   **COSTS COMPUTED BY VERIZON?**

8   A.   Our analysis focuses primarily on Verizon's calculations of its two-wire loop  
9       costs. While I have also reviewed and restated certain of Verizon's advanced  
10      services loop and other proposed costs, because of limited access to Verizon  
11      discovery data and the difficulties working with Verizon's model that we  
12      described previously, we believe that our restatement falls short of producing the  
13      correct forward-looking costs of those services. In other words, our restated costs  
14      for advanced loops and other services are still overstated, although not as grossly  
15      as the costs initially presented by Verizon.<sup>11</sup>

---

<sup>10</sup> Verizon Direct Panel Testimony at 80.

<sup>11</sup> Our analysis and restatement of Verizon's DS3, DS3 Subloop and High Capacity Loops were further hindered because Verizon produced electronic documentation for these elements as image files, void of any calculations. On August 22, more than 50 days after submitting its cost studies, Verizon provided one of these studies in a usable spreadsheet format. Response to AT&T/WorldCom #6-12.

1                   **A.       ENGINEERING SURVEY**

2   **Q.       IS VERIZON’S COST STUDY GROUNDED IN APPROPRIATE**  
3   **FORWARD-LOOKING ASSUMPTIONS FOR OUTSIDE PLANT**  
4   **INVESTMENT?**

5   A.       No. Verizon’s “forward-looking” outside plant is actually based on a survey of its  
6            embedded network conducted by its outside plant engineers in the early 1990’s.  
7            That survey data are then matched with more current information on the number  
8            of working lines within each customer serving area. Because they are based on  
9            the embedded plant construct, the Verizon “forward-looking” costs are not  
10           forward-looking at all. Rather, by relying on existing feeder and distribution  
11           routes and its embedded assignment of customers to existing distribution areas,  
12           Verizon has failed to recognize any meaningful efficiencies that would be  
13           available to a new entrant under the scorched-node environment contemplated by  
14           TELRIC. Simply put, relying on an embedded network configuration overstates  
15           costs.

16   **Q.       WHAT EVIDENCE IS THERE DEMONSTRATING THAT VERIZON**  
17   **RELIES ON ITS EMBEDDED NETWORK?**

18       •     A.       The outside plant engineering surveys, **[Begin Verizon**  
19               **Proprietary] \*\*\* [End Verizon Proprietary]**

20               Thus, the cornerstone of Verizon’s forward-looking outside plant is its  
21               embedded plant.

1   **Q.    IS THERE OTHER EVIDENCE THAT VERIZON’S FORWARD-**  
2   **LOOKING OUTSIDE PLANT IS REALLY ITS EMBEDDED PLANT?**

3   A.    Yes. Verizon itself readily acknowledges that its forward-looking plant is  
4       based on its embedded network. In a handout distributed by Verizon during its  
5       August 22, 2001 cost model demonstration meeting with the FCC, Verizon openly  
6       acknowledges that the LCAM is “an application designed to develop loop costs  
7       based on the framework of an actual network.” For its cost study, the actual  
8       network forming the framework for the LCAM is Verizon’s own Virginia  
9       embedded network.

10   **Q.    DOES VERIZON EVEN ACCURATELY CAPTURE THE COSTS OF ITS**  
11   **EMBEDDED PLANT?**

12   A.    Probably not. According to the survey instruction materials produced by Verizon  
13       in discovery, **[Begin Verizon Proprietary] \*\*\* [End Verizon Proprietary]** As  
14       a result, the survey results likely do not accurately capture the characteristics of  
15       the embedded plant structure.

16   **Q.    WHY DOES IT MATTER THAT VERIZON HAS BASED ITS LOOP**  
17   **COST STUDY ON LOOP LENGTH INFORMATION FROM ITS**  
18   **EMBEDDED NETWORK?**

19   A.    Basing a loop cost study on embedded base information violates TELRIC  
20       principles and simply does not make sense for a least-cost network configuration  
21       that an efficient, competitive company would build today. For example, engineers  
22       typically construct underground conduit systems along no-cost public rights-of-  
23       way adjacent to or within roadway rights-of-way. If a large tract of land was  
24       undeveloped 25 years ago, when Verizon engineered its feeder route, it might  
25       have placed conduit around the perimeter of the tract. Today, roadways lace that

1 tract of land, and an efficient company would place conduit using a shorter  
2 distance – along the roadways that cross the tract.

3 **Q. HAS VERIZON DEMONSTRATED THAT ITS EXISTING ROUTE**  
4 **CONFIGURATION IS THE MOST EFFICIENT ROUTE**  
5 **CONFIGURATION?**

6 A. No. Verizon has offered no evidence whatsoever that the loop lengths and amount  
7 of outside plant that underlie its cost study reflect an efficient, forward-looking  
8 network. We asked Verizon in discovery to provide copies of all documents  
9 relating to the survey of outside plant characteristics. In response, Verizon  
10 provided only a copy of the instructions to the survey engineers.<sup>12</sup> Verizon did not  
11 provide key source documents relied upon by survey engineers such as plats,  
12 network diagrams, customer location information, maps, or other materials  
13 necessary to effectively determine if the embedded network is the appropriate  
14 starting point for the forward-looking network design. We were thus unable to  
15 determine if the route configuration included in the survey data represents the  
16 most efficient, forward-looking routing. While we believe that Verizon's reliance  
17 on its embedded network produces overstated loop costs, there is no way to  
18 quantify the level of this overstatement without the requested information.

---

<sup>12</sup> Verizon Response to Request AT&T/WCOM #1-34.

1   **Q.   HAVE YOU ADJUSTED VERIZON’S LOOPS COSTS AS A RESULT OF**  
2   **ITS RELIANCE ON ITS EXISTING ROUTE CONFIGURATION?**

3   A.   No. Because there is no way to quantify the extent to which Verizon has  
4       overstated costs as a result of its reliance on its existing route configuration, we  
5       have not included any such adjustment in our restatement of loop costs – even  
6       though a significant downward adjustment is almost certainly warranted. Of  
7       course, the impossibility of properly adjusting Verizon’s cost model to account for  
8       its reliance on its existing route configuration is one reason that the Commission  
9       should not rely on that model but instead should reject Verizon’s cost model  
10      entirely.

11   **Q.   ARE THERE ANY OTHER WAYS IN WHICH VERIZON’S USE OF ITS**  
12   **EMBEDDED NETWORK LIKELY OVERSTATES LOOP COSTS?**

13   A.   Yes. Verizon’s method matches current working line count information by  
14      customer service area (“CSA”) and distribution area (“DA”) with the survey data  
15      and uses that information to model the size and type of digital loop carrier  
16      electronics and the size of distribution plant cable. The working line counts are  
17      also aggregated by wire center and used to weight loop costs by density zone. By  
18      matching working lines with survey data instead of looking at actual customer  
19      locations, Verizon’s approach virtually guarantees that its so-called “forward-  
20      looking” network will virtually replicate the embedded facility. In addition, the  
21      data provided by Verizon in support of its working line counts suggests that the  
22      line working line counts used by Verizon to match with the survey data may very  
23      well be understated. All other things being equal, understating the number of  
24      working lines overstates loop costs.

1   **Q.   DOES THE USE OF EXISTING CSA BOUNDARIES INTRODUCE**  
2   **INEFFICIENCIES IN THE VERIZON COST STUDY?**

3   A.   Yes. By using existing CSA and DA boundaries Verizon is likely not taking  
4       advantage of the efficiencies available with today's DLC technology.

5   **Q.   PLEASE EXPLAIN.**

6   A.   The smallest size DLC remote terminal ("RT") used in the Verizon study has a  
7       224-line capacity. Many of the DAs in the Verizon service territory contain fewer  
8       than 50 lines. Verizon's cost study includes a total of 8,795 DAs for its Virginia  
9       service territory. Of these, approximately 1,362, or 15%, have fewer than 50  
10      working lines. Verizon's cost study assumes 1,123 of these fewer than 50-line  
11      DAs will be served with 224-line capacity DLC equipment. The average DLC  
12      utilization for these 1,123 DAs is a scant ten percent.

13   **Q.   COULD THIS BE AVOIDED IN A FORWARD-LOOKING NETWORK?**

14   A.   Yes. A more efficient approach would be to regroup DAs based on actual  
15      customer locations in order to achieve higher utilization of expensive DLC  
16      equipment, thereby reducing overall UNE costs. Unfortunately, the cost studies  
17      presented by Verizon do not allow for such consolidation. The line counts by DA  
18      are an input to the model that cannot be altered. As a general matter, these  
19      inefficiencies cannot be corrected and are carried forward in our restatement of  
20      Verizon's loop costs. As a result, despite other adjustments and corrections we  
21      propose, Verizon's models cannot be made TELRIC compliant.

1   **Q.   YOU MENTIONED THAT VERIZON MAY WELL UNDERSTATE THE**  
2   **NUMBER OF LOOPS IN ITS NETWORK. WHAT IS YOUR BASIS FOR**  
3   **THIS STATEMENT?**

4   A.   The loop costs developed within the Verizon LCAM model are based on a total of  
5   **[BEGIN VERIZON PROPRIETARY] \*\*\* [END VERIZON**  
6   **PROPRIETARY]** working lines. The source of this working line count is not  
7   clear from the documentation provided by Verizon. In contrast, the Verizon Loop  
8   Analysis Reporting and Tracking (“LART”) database identifies a total of **[Begin**  
9   **Verizon Proprietary] \*\*\* [End Verizon Proprietary]** working lines in the  
10   Verizon Virginia service territory, while the Loop Engineering Assignment Data  
11   (“LEAD”) database shows a total of **[Begin Verizon Proprietary] \*\*\* [End**  
12   **Verizon Proprietary]** working lines.

13   **Q.   WHY IS THE NUMBER OF WORKING LINES AN ISSUE IN THE**  
14   **DEVELOPMENT OF FORWARD-LOOKING LOOP COSTS?**

15   A.   Because of the economies of scale associated with outside plant investment, the  
16   number of lines over which outside plant investment is spread plays a critical role.  
17   Generally, the greater the concentration of lines in a given UAA, the lower the  
18   average cost per line of cable and outside plant structure (i.e., poles and conduit),  
19   because the investment is spread over more lines. By using the lowest of the  
20   available counts of working lines, it is likely that Verizon has overstated loop  
21   costs by failing to capture all of the available economies of scale that exist today.

22   **Q.   ARE YOU ABLE TO ADJUST THE LINE COUNTS IN THE VERIZON**  
23   **COST STUDY TO BETTER REFLECT SUCH ECONOMIES OF SCALE?**

24   A.   No. First, it is not clear from the Verizon data which count of working lines is  
25   correct. Second, the Oracle interface in which the Verizon cost models are run

1 does not allow the user to modify the line counts used in the cost models. Thus,  
2 any adjustment to reflected added efficiencies must be done outside of the  
3 Verizon cost model. However, we have not included any such adjustment in our  
4 restatement of Verizon's costs, although such an adjustment seems justified.

5 **B. DIGITAL LOOP CARRIER SYSTEMS**

6 **1. UDLC V. IDLC**

7 **Q. WHAT ASSUMPTIONS DOES THE VERIZON STUDY MAKE**  
8 **REGARDING DIGITAL LOOP CARRIER INTERFACE?**

9 A. Verizon's two-wire loop costs include a subjective fiber-copper breakpoint above  
10 which loops are provisioned with fiber feeder and digital loop carrier technology.  
11 Verizon's cost study assumes that 82 percent of loops will use DLC, with  
12 approximately 70 percent of those loops provisioned with an integrated interface  
13 and the remaining 30 percent provisioned with older and less efficient universal  
14 interface.

15 **Q. IS VERIZON'S DLC ASSUMPTION OF 30% UNIVERSAL INTERFACES**  
16 **THE APPROPRIATE FORWARD-LOOKING CONSTRUCT?**

17 A. No. TELRIC requires that Verizon's forward-looking economic costs provide  
18 UNEs based upon a least cost, forward-looking network. In this case, least cost,  
19 forward-looking technology means an integrated DLC ("IDLC") interface at the  
20 DS1 level for those loops exceeding the fiber/copper threshold and provisioned  
21 with fiber feeder. It does not mean deploying less efficient analog Universal DLC  
22 ("UDLC") interfaces and penalizing CLECs for connecting to Verizon's outdated  
23 embedded infrastructure.



1    **Q.     WHAT ARE THE DIFFERENCES BETWEEN UDLC AND IDLC?**

2    A.     In a UDLC system, analog signals originating from a customer's telephone are  
3           converted into a digital signal at a Remote Terminal ("RT") and transported by the  
4           digital carrier system to the Central Office Terminal ("COT"). At the COT, the  
5           signal is converted from digital to analog and is then terminated on the Main  
6           Distribution Frame ("MDF"). Since virtually all switches deployed today are  
7           digital, the analog signal from the MDF must be cabled to the Analog Port of the  
8           switch, where the signal is converted once again into digital format so that it can  
9           be processed by the digital switch. The UDLC system is a less-than-efficient  
10          technology for several reasons. The back-to-back digital/analog conversions are  
11          inefficient, cumbersome and degrade transmission quality; and this impairment to  
12          the channel will increase as advanced modem technology challenges the capability  
13          of the network. In addition, the multiple signal conversions require additional line  
14          cards and other equipment. Further, there is an increased risk of equipment failure  
15          caused by the MDF cross-connect activity.

16                 In stark contrast, in an IDLC system, the analog signal generated at the  
17          customer's telephone is converted to digital form at the RT. The digital signal is  
18          transported by the digital carrier system to the Central Office and terminated  
19          directly to the switch without any need for further conversion. The integration of  
20          digital switching and digital transmission facilities in an IDLC System generates  
21          substantial operational and equipment savings, including:

- 22          •         the elimination of digital/analog conversion at the COT;